



'Room for the River' SEA case

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Neusiedler See, Burgenland 14 April 2010

mer Focus of this presentation

- The cause and aim of the plan
- Methodology applied in the SEA
- Impact of SEA on decision making
- Lessons learned















Urban development in the Arnhem area



The immediate cause

- Near-flooding events 1995 / 1996;
- Potential high impact on lives and goods
- Predicted higher water discharge due to climate change



Aim of the plan

- Protection against flooding of the river Rhine, now and in the future, by:
 - dike improvement or heightening (traditional approach)
 - creating more space for water discharge or retention in the river foreland or river bed (new approach)
 - removal of obstacles
 - deepening of the river bed
 - creation of retention ponds
 - relocation of dikes
- Enhancing spatial quality by:
 - creation of new nature
 - improvement of landscapes
 - creation of recreation facilities



Why SEA?

- To enable planners and decision makers to find the best possible compromise between:
 - safety / flood protection
 - environmental benefits
 - costs
- To provide an integral view of the entire river system
 - the three river branches are interconnected
 - upstream and downstream measures may affect each other.
- Based on Dutch EA legislation, the type of plan ('spatial planning key decision') required an SEA.

planning process

wer SEA integrated in planning an decision making process

- Publication of starting notice
- Participation/advice on scope SEA report
- SEA undertaken and plan developed
- Participation/advice on SEA and plan
- Decision on plan by Cabinet and then **Parliament**
- Monitoring and Evaluation



SEA management

- Specific project-agency responsible for both SEA and plan development
 - main responsible ministries worked together
 - SEA was written by the agency itself
- Private consultancies were contracted to compile:
 - background documents
 - specific sections of the assessment



Scoping

- Starting notice was published
- Participation by public
- Advice by the Commission
- ToR for SEA established
 - Which alternatives?
 - Which issues?



Participation by public

- During:
 - early stage (on the information the SEA should contain)
 - later stage (on the quality of the SEA and the draft plan)
- Full day meetings were organized at 15 locations
 - 'information market',
 - 'hearing session',
- Continuous participation through 2 regional steering groups with representatives from
 - most involved (local) governments;
 - agencies
 - organized NGOs (e.g. agriculture, environment)





Advice by the NCEA

- Review of SEA's by NCEA is legally mandatory
- NCEA is a private foundation
 - expert committee (500 experts)
 - no ties to government or other stakeholders
- Advices compentent authorities on:
 - the information the SEA should contain
 - the quality of the SEA and the draft plan



NCEA working group

- Site-visit, together with the plan initiator and the competent authority
- + additional meetings during review process





Developing alternatives

- First step: overarching strategies for flood protection (inside/outside dikes)
- Second step: focus on one strategy for each branch
- Did not work because segments of branches very specific
- Changed to: alternative sets of measures for homogeneous stretches of the river (building blocks)

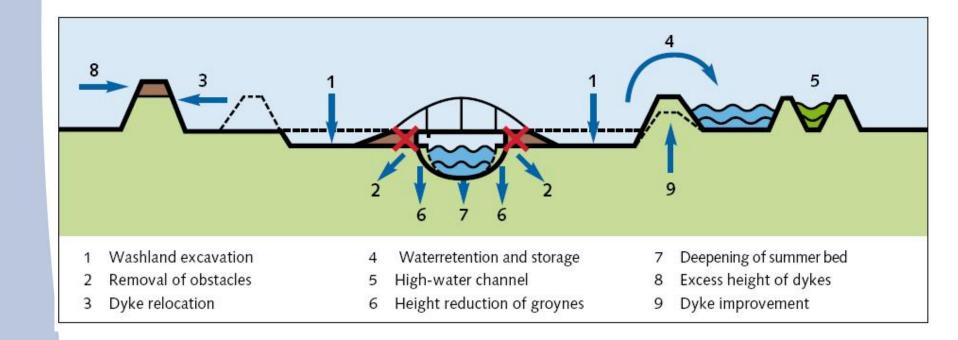


Alternatives - preconditions

- each alternative should fulfill safety requirements
- current distribution of water between three branches should not change
- no effect on the current maritime functions on the river
- sufficient local support



Alternatives – type of measures





Main alternatives

Reference:

Meeting safety objective, solely through strengthening and improving the existing dikes

Alternative 1:

- Meeting safety objective, through removal of obstacles in the river foreland, deepening of river bed and dike improvement
- No trying to combine safety with better spatial and environmental quality

Alternative 2:

- Meeting safety objective, through broadening river forelands by relocating dikes, creation of extra river beds and creation of river ponds
- Focus on combination safety and better spatial and environmental quality

Preferred alternative:

 added on the basis of a first assessment, combination of best scoring measures. Spatial quality measures less spread out





Issues considered

- Safety
- Spatial quality
- Soil pollution
- Nature
- Lanscape and cultural history
- Functions



Indicators - 1

- Safety mnanagement and maintenance
 - Impact of measures on lowering of expected high water levels
 - Need for dredging operations
- Spatial quality
 - Utility value of the area
 - Perceived quality of the area
 - Robustness to change / flexibility



Indicators - 2

Issue	Indicators		
Soil	Cleaning of contaminated soil		
	Amount of soil matter to be disposed of or re-used		
Cultural history	Damage to valuable cultural or historical elements or areas		
	Damage to the coherence of the cultural/historical structure of an area		
Functions	Housing		
	Industry		
	Size of agricultural areas		
	Influence on agriculture potential, opportunities and risks		
	Recreation		
	Maritime functions (depth of the river)		
Nature	Increase surface area for natural ecosystems		
	Impact on protected species		
	Contribution to existing policies for nature		
Landscape	Spatial structure		
	Landscape quality		



Assessment methods

- Mostly using existing information and model tools
- Expert judgement an important factor
- Impacts predicted per river segment (building block)



Valuation of impacts

- Is the effect positive or negative? And what is its magnitude?
- How sensitive is the area to this impact?
- Impact prediction valued on 5-point scale:

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Allocation of scores explained



Cost benefit analysis

- For each segment of the river estimated:
 - costs of flooding
 - costs of the expected measures to prevent this
 - cost effectiveness

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Methods used to compare alternatives

- Per indicator for each river segment using the 5-point scale
- Qualitatively: main strong and weak points compared to reference
- Quantitatively: main quantitative figures given in separate boxes.
- Separate table with scores on issues related to the environment.



An example of the comparison

Aspect	Basisalternatief 1	Basisalternatief 2	Basis-Voorkeursalternatief
Bijdrage aan ruimtelijke kwaliteit (kwalitatief)	0	+	+
Natuur			
∼ Effecten op VHR-gebieden	0/-	0/-	0/+
 Toename areaal natuurlijke ecotopen (in hectares) 	600	1.800	1.800
Landschap (kwalitatief)	0	+	+
Cultuurhistorie (kwalitatief)	0/+	+	0/+
Grond			
~ Totale hoeveelheid grondverzet (in m³)	35-40	60-70	25
 Verbetering bodemkwaliteit (kwalitatief) 	0	++	+
 Aantal nieuw te realiseren depots 			
(inclusief omputlocaties)	2	7 of 8	2
Aansluiting bij de langetermijnvisie		0	+



Contribution SEA to decision-making

- Alternative 2 proved to be the best combination of providing security and improving spatial quality.
- Cost-effectiveness could be further improved by incorporating certain elements of Alternative 1.
 - dike strengthening
 - removal of obstacles
- Preferred alternative was developed on basis of:
 - comparison of Alternative 1 and 2
 - results of cost benefit analysis
 - comments of stake holders and NCEA
- Formal decision was to implement almost 100% of this preferred alternative



Implementation

- In the final plan approximately 40 individual projects are proposed.
 - For all these EIAs are underway, some already completed – covering more detailed design and implementation.
 - Monitoring and evaluation linked to EIAs and project level implementation



Lessons learned

- It is possible to organise an integrated SEA/planning process to develop a highly controversial plan, that takes environmental issues fully into consideration
- It is important to develop the SEA/plan interactively and in parallel with the negotiations between stakeholders
- Project-directorate, with different ministeries working together on both SEA and plan, worked well.
- Open and positive attitude of project-directorate towards participation and environmental integration contributed significantly to the final outcome